

## Message Text

CONFIDENTIAL

PAGE 01 NASSAU 01968 01 OF 02 212152Z

67

ACTION ARA-20

INFO OCT-01 EUR-25 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 DRC-01 AID-20 EB-11 MC-02 ACDA-19 IO-14

DLOS-06 COA-02 /198 W

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P 202135Z DEC 73

FM AMEMBASSY NASSAU

TO SECSTATE WASHDC PRIORITY 5042

INFO SECDEF WASHDC PRIORITY

CINCLANT

AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 1 OF 2 NASSAU 1968

CINCLANT FOR POLAD

E.O. 11652: GDS

TAGS: MARR, UK, US, BF

SUBJECT: FACILITIES AGREEMENTS - BRITISH DRAFTS

BEGIN SUMMARY: AMB AND EMBOFF MET WITH UK HICOMER TREADWELL AT LATTER'S REQUEST DEC 20. TREADWELL FURNISHED COPIES OF UK DRAFT AIDE MEMOIRE AND OPERATING RIGHTS AGREEMENT (BOTH TEXTS SENT SEPTELS) AS WELL AS DRAFT SOFA (LENGTHY TEXT BEING POUCHED ARA/CAR), ALL OF WHICH HE HAD PRESENTED TO MINEXTAFF ADDERLEY PREVIOUS DAY. TREADWELL OUTLINED HIS CONVERSATION WITH ADDERLEY. ACTION REQUESTED: WASHINGTON VIEWS ON UK DRAFTS AND ON QUESTION OF FORM OF AGREEMENTS POSED PARA 6, BELOW. END SUMMARY.

1. AIDE MEMOIRE LISTS UK QUID (A TERM FOR WHICH TREADWELL SAID ADDERLEY PROFESSED DISLIKE) AS FOLLOWS: A) CONTINUATION OF 150,000 POUND PER ANNUM SERVICING ON AUTEC LOAN UNTIL 1988; B) SUBJECT TO UK PARLIAMENTARY APPROVAL, FORGIVENESS OF GCOB DEBT OF 40,000 POUNDS TO UK FOR LORAN LAND PURCHASE; C) FOUR  
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PAGE 02 NASSAU 01968 01 OF 02 212152Z

103 FOOT VOSPERS AND FOUR 60 FOOT VOSPERS AT 3.5 MILLION POUND

TOTAL COST SPREAD OVER 3-5 YEARS FROM FISCAL YEAR 1974-75 (COMMENT: TREADWELL SAID ADDERLEY, WHILE "APPRECIATIVE" OF THIS ITEM, SEEMED TO TAKE IT FOR GRANTED); D) "FINANCIAL ASSISTANCE ON AN ANNUAL BASIS FOR THE TRAINING OF MEMBERS OF THE MARINE POLICE DIVISION" (COMMENT: TREADWELL REPORTED ADDERLEY WAS MOST ENTHUSIASTIC ABOUT THIS ITEM; TREADWELL TOLD AMB NO DECISION HAD BEEN MADE IN UK WHETHER TO SEND BAHAMIANS THERE FOR TRAINING OR SET UP CENTER IN THE BAHAMAS, BUT SAID HE PERSONALLY PREFERRED THE LATTER); E) UNDERTAKE HYDROGRAPHIC STUDIES; F) PROVIDE HYDROGRAPHIC TRAINING; G) PROVIDE AERIAL SURVEYS OF THE BAHAMAS; H) "CONSIDER SYMPHATICALLY THE BAHAMAS' NEEDS FOR TECHNICAL ASSISTANCE IN FIELDS OTHER THAN POLICE TRAINING"; I) CONTINUE MARITIME PATROLS FOR NOT MORE THAN TWO YEARS; J) "CONSIDER 'WITH SYMPATHETIC UNDERSTANDING' (INTERNAL QUOTES IN ORIGINAL) THE BAHAMAS' VIEWS ON LAW OF THE SEA"; K) AND MAKE JOINT RELAY STATION FACILITIES AVAILABLE TO GCOB IN "PARTICULAR AND AGREED CIRCUMSTANCES."

2. DRAFT UK/BAHAMAS OPERATING RIGHTS AGREEMENT PRESERVES PRE-INDEPENDENCE UK RIGHTS TO USE, MAINTAIN AND SERVICE EXISTING INSTALLATIONS; WITH RESPECT TO OTHER ACTIVITIES, AND WITHOUT PREJUDICE TO RIGHTS CONTAINED IN US/BAHAMAS EXCHANGE OF NOTES DATED JULY 10, GCOB WILL FAVORABLY CONSIDER GRANTING REASONABLE UK REQUESTS FOR MOVEMENT OF FORCES IN AND OVER BAHAMIAN TERRITORY AND AIRSPACE; GCOB WILL ALSO GRANT UK MILITARY OR MILITARY CHARTER VESSELS FREE ENTRY, EXIT AND MOVEMENT WITHIN WATERS UNDER GCOB JURISDICTION AS WELL AS PORT VISITS ON "REASONABLE NOTIFICATION". (COMMENT: ON LATTER POINT, TREADWELL SAID ADDERLEY SEEMED FIRM THAT NOTIFICATION VICE CLEARANCE WOULD NOT BE SUFFICIENT, LARGELY FOR POLITICAL REASONS; TREADWELL ADDED THAT HE HAD RECENTLY SENT "NOTIFICATION" OF PORT VISIT OF UK SUBMARINE OTTER IN FEBRUARY 1974 AND HAD RECEIVED "CLEARANCE" GRANT IN RETURN -- UPON QUERY HE WAS TOLD THAT THIS WAS PROCEDURE WHICH GCOB WOULD FOLLOW UNDER CARRY-OVER AGREEMENT WITH BOTH US AND UK; TREADWELL TOLD AMB HE SUSPECTED UK MOD WOULD BE RELUCTANT TO BUDGE FROM MERE NOTIFICATION, ALTHOUGH TREADWELL HIMSELF DID NOT REGARD THIS AN AN IMPORTANT ISSUE). DRAFT ALSO PROVIDES FOR OPERATING RIGHTS FOR JOINT RELAY STATION.

4. TREADWELL TOLD AMB THAT ADDERLEY HAD SAID THAT OBVIOUSLY CONFIDENTIAL

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PAGE 03 NASSAU 01968 01 OF 02 212152Z

NO AGREEMENT COULD BE REACHED BY DECEMBER 31, 1973, AND THAT HE TOLD TREADWELL HE HAD MISCALCULATED ON THIS POINT. ADDERLEY SUGGESTED THAT JUNE 30, 1974 BE ADOPTED AS A "TARGET DATE", AND, WHEN TREADWELL SAID HE WOULD PREFER SOMETHING MORE LIKE APRIL 30, ADDERLEY COMMENTED "YOU JUST DON'T KNOW THE PROBLEMS I HAVE." ADDERLEY ALSO COMPLAINED THAT "THE EXIGENCIES OF THE CABINET SITUATION" WERE DIVERTING HIS ATTENTION FROM THE FOREIGN POLICY ISSUES. TREADWELL REPORTED THAT ADDERLEY SAID HE

COULD NOT PROJECT THE "PATTERN OF NEGOTIATIONS" AT THIS POINT, PREFERRING TO LET PROF. O'CONNELL LOOK AT UK AND US DRAFTS FIRST WHEN HE ARRIVES IN NASSAU ABOUT DEC 28. ON O'CONNELL VISIT, ADDERLEY SAID THAT IF FORMER HAD QUESTIONS ON DRAFTS, TREADWELL AND AMB WOULD BE CONTACTED; TREADWELL GOT IMPRESSION THAT ADDERLEY WAS SAYING "DON'T CALL US, WE'LL CALL YOU" IN ORDER TO PLAY DOWN O'CONNELL'S IMPORTANCE. EMBASSY NEVERTHELESS WILL ATTEMPT TO SET UP A PRISE DE CONTACT WITH O'CONNELL.

5. TREADWELL SAID ADDERLEY HAD READ THROUGH DRAFT AIDE MEMOIRE AND OPERATING RIGHTS AGREEMENT DURING CONVERSATION AND, ALTHOUGH NON-COMMITTAL, SEEMED TO THINK THAT UK QUID WAS IN ORDER. ADDERLEY COMPLAINED, ON THE OTHER HAND, ABOUT THE MEAGERNESS OF THE US QUID, WHICH HE DEFINED AS 7-1/2 MILLION DOLLARS (TREADWELL ESTIMATED TO AMB THAT PURCHASE PRICE OF EIGHT VOSPERS INCLUDED IN UK QUID WOULD APPROACH 10 MILLION DOLLARS). TREADWELL SAID THAT THE QUID HE PRESENTED TO ADDERLEY REPRESENTED AS FAR AS HE KNEW, THE UK FINAL OFFER. ON LOS, ADDERLEY SAID HE APPRECIATED UK OFFER OF "SYMPATHETIC UNDERSTANDING", AND WAS PESSIMISTIC ABOUT EARLY SUCCESS OF LOS CONFERENCE PARTICULARLY IN VIEW OF SOVIET ATTITUDES.

6. TREADWELL REPORTED THAT ADDERLEY HAD BROUGHT UP THE SUBJECT OF THE FORM OF FINAL AGREEMENTS. ADDERLEY SUGGESTED THAT THE GCOB WOULD LIKE TO BE ABLE TO PUBLICIZE, FOR DOMESTIC POLITICAL

CONFIDENTIAL

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PAGE 01 NASSAU 01968 02 OF 02 211654Z

67

ACTION ARA-20

INFO OCT-01 EUR-25 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

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FM AMEMBASSY NASSAU

TO SECSTATE WASHDC PRIORITY 5043

INFO SECDEF WASHDC PRIORITY

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C O N F I D E N T I A L SECTION 2 OF 2 NASSAU 1968

CINCLANT FOR POLAD

REASONS, THE QUIDS OFFERED AND TO TI THE TOTAL QUID IN WITH THE AGREEMENTS GRANTING RIGHTS TO THE US AND UK, BUT NOT OPERATING RIGHTS. TREADWELL TOL AMB HE THOUGHT WHITEHALL MIGHT HAVE PROBLEMS WITH THIS APPROACH. ACTION REQUESTED: SINCE IT IS LIKELY THAT ADDERLEY WILL RAISE SAME ISSUE WITH AMB, EMBASSY REQUESTS WASHINGTON'S GUIDANCE ON THIS POINT; IN VIEW OF US CONGRESSIONAL SITUATION, WOULD THERE BE A REAL PROBLEM IN NON-PUBLICATION OF ALL PORTIONS OF FINAL AGREEMENTS.

7. COMMENT: TREADWELL TOL AMB THAT BRITISH DRAFTS HAD BEEN DRAWN UP IN LIGHT OF US RE-DRAFTS. FROM A FIRST READING, EMBASSY BELIEVES THAT UK DRAFTS, FROM TECHNICAL STANDPOINT, ARE REASONABLY CONGRUENT WITH OURS. TREADWELL SAID THAT ADDERLEY HAD SUGGESTED THAT A FINAL TRIPARTITE MEETING ON THE QUID WOULD PROBABLY BE NECESSARY AT SYME POINT. WHILE TREADWELL REPORTED THAT ADDERLEY HAD NOT REFERRED TO US TECHNICAL SURVEY REPORT OR RE-DRAFTS, OR EVEN HINTED THAT HE HAD STUDIED THEM THOROUGHLY, IT IS LIKELY THAT PROF O'CONNELL'S CHIEF TASK DURING HIS YEAREND VISIT HERE WILL  
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PAGE 02 NASSAU 01968 02 OF 02 211654Z

BE TO COMPARE THE US AND UK SUBMISSIONS, PICK OUT POINTS FROM EACH MOST FAVORABLE TO GCOB INTERESTS, AND SEEK TO "HARMONIZE" THEM. EMBASSY BELIEVES THAT UK QUID AS PRESENTLY CONSTITUTED IS REALISTIC AND WILL BE USED AS BENCH MARK FOR ASSESSING US CONTRIBUTION, ALTHOUGH WHETHER IT CAN BE MAINTAINED AS A FINAL OFFER BY THE UK MAY BE ANOTHER MATTER. ACTION REQUESTED: WASHINGTON VIEWS ON THREE UK DRAFTS. EMBASSY APPRECIATES THAT SUCH VIEWS WILL PROBABLY NOT BE AVAILABLE FOR POSSIBLE YEAR END MEETING WITH ADDERLEY AND/OR O'CONNEL, AND EMBASSY DOES NOT PLAN TO ENGAGE IN SUBSTANTIVE DISCUSSION AT THAT TIME IN ANY EVENT. BUT IT WOULD BE HELPFUL TO HAVE AT LEAST PRELIMINARY WASHINGTON VIEWS ASAP.  
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## Message Attributes

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**TAGS:** MARR, UK, US, BF  
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**Type:** TE  
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